



## Planning Committee

20<sup>th</sup> October 2010

### Report from the Assistant Director, Planning & Transportation

For Action

Wards Affected:  
All

#### Brent LDF – Draft West London Waste Plan

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##### 1.0 Summary

- 1.1 This report asks Planning Committee to consider the draft West London Waste Plan which is proposed for public consultation and, in particular, to note the sites proposed for allocation for waste management use within Brent. Members are asked to recommend that the Executive agree the draft plan for public consultation.

##### 2.0 Recommendations

- 2.1 That Planning Committee recommends to Executive that the draft joint West London Waste Plan be agreed for formal public consultation.
- 2.2 Notes that approval is also being sought to undertake consultation on the draft West London Waste Plan by five other west London councils, namely Hillingdon, Ealing, Harrow, Hounslow and Richmond upon Thames, as members of the West London Waste Authority partnership.

##### 3.0 Detail

###### Background

- 3.1 The Proposed Sites and Policies Consultation Document is the latest stage in the preparation of a joint Waste Development Plan Document (DPD), known as the West London Waste Plan, for the six west London boroughs. It is being prepared jointly by the six West London Waste Authority (WLWA) boroughs of Brent, Ealing, Harrow, Hillingdon, Hounslow, and Richmond upon Thames – and when completed will form part of the Local Development Framework for each borough.

- 3.2 The purpose of the WLWP is to set out a planning strategy to 2026 for sustainable waste management, deliver national and regional targets for waste recycling, composting and recovery and provide sufficient waste management capacity to manage waste arisings. Planning applications for any new waste management facilities will be considered in the light of the WLWP policies, and they will also be assessed by the relevant council against the individual borough's Local Development Framework, including its local development management policies and any other material considerations.
- 3.3 Municipal solid waste and commercial and industrial waste arisings to be managed to 2026 are identified in the London Plan borough level waste apportionment. In order to accommodate the waste management capacity to manage projected waste arisings, it is anticipated that the land-take required across the six west London boroughs is 56ha under the 2008 London Plan. This requirement has been reduced to a far more realistic figure of 37ha as a result of the Mayor's 'Minor Alteration – waste arisings and apportionments' to the London Plan in December 2009. The draft WLWP contains sufficient contingency to meet the 2008 London Plan requirements, given that the 2008 London Plan is the adopted Plan at this time. However, this contingency will also allow scope for a number of sites to be deleted from the Draft WLWP Proposed Sites and Policies document, should there be valid objections during the consultation stage, and particularly given that the revised London Plan figures will gain more credence following its Examination in Public.
- 3.4 The Draft WLWP Proposed Sites and Policies document seeks to provide sufficient waste management capacity to manage projected waste arisings by safeguarding the capacity of selected existing waste management facilities and identifying opportunities for additional facilities, whilst aiming to ensure that the WLWA boroughs do not manage a disproportionate amount of waste from other London boroughs.

### **Brent Sites**

- 3.5 In Brent, there are two existing waste sites that are considered to be suitable for intensification or re-orientation, i.e. to make a potentially bigger contribution to the management of waste locally. These are Veolia Depot at Marsh Road, Alperton (1261) and the Twyford waste transfer station (352). There are also four sites that are identified as potential locations suitable for new waste treatment facilities. These are the Hannah Close site in Wembley (144), which was recently granted planning consent for waste management use, part of Twyford Tip also known as Asian Sky site (386), the rail sidings at Premier Park Road, Park Royal and formerly known as Heinz sidings (129) and land at Marsh Road, Alperton adjacent to the Veolia Depot (1262). These sites are shown on the maps at pages 26, 32 and 33 of the draft DPD appended. (NB The site numbers correspond to those in the schedule of sites and the maps in the attached draft Waste Plan.)

### **How the Sites Were Chosen**

- 3.6 Initial consultation on a West London Waste Plan Issues and Options report was undertaken between January and February 2009. Comments received have since helped to shape the Draft WLWP Proposed Sites and Policies document.

- 3.7 Members should note that a 'Sustainability Appraisal' was carried out by the consultants Mouchel, in order to ensure that sustainability considerations are taken into account early in the process of policy development. The area of search throughout the six boroughs included an initial list of some 312 sites. The suitability of all these sites was tested by consultants Mouchel in light of the 'Sustainability Appraisal' and against a list of environmental site selection criteria. In addition to this a Habitat Directive Assessment, Equalities Impact Assessment and a Strategic Flood Risk Assessment was also undertaken.
- 3.8 This has led to a short list of 24 sites, which are the subject of this consultation. A key part of the consultation is to gather the views of major stakeholders, including local residents. The sites are listed in Section 4 of the attached draft plan. Following public consultation, it is anticipated that the revised WLWP Proposed Sites and Policies document will contain fewer sites.
- 3.9 Members are asked to note that the sites chosen for consultation are either adjacent to, or are, existing waste sites, or adjacent to or within existing industrial areas, given that industrial areas must be considered for possible use for waste treatment, as a requirement of the London Plan.
- 3.10 It is also relevant to point out that private companies can and do make applications for waste processing developments within the borough, completely separate from the development of the Waste Plan. This highlights the importance of developing an effective local policy framework for such applications.

### **Consultation Arrangements**

- 3.11 Consultations on the Draft West London Waste Plan are planned for a six-week period commencing in mid-January. The overall format for the consultations is prescribed by Regulation 27 of The Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008 and the detailed arrangements will comply with the Council's Statement of Community Involvement, 2006. The six boroughs have agreed that consultation will be undertaken by members of the WLWP Steering Group Committee together with a firm of consultants, CAG, with a programme drawn up which is agreed with their respective corporate communication officers.

### **4.0 Financial Implications**

- 4.1 The costs for undertaking the consultation are estimated at £2,500 per borough and will be met from the existing revenue budget.
- 4.2 Members should note that delays in adoption of the Plan might lead to the Council (and its West London Waste Authority partners) being subject to a number of additional expenses in dealing with its waste in future. For example, by continuing to send waste to landfill, it will be liable to pay landfill taxes (stemming from an EU Directive) as well as costs associated with transporting waste out of the area in the absence of more local facilities to treat / recycle waste.

## **5.0 Legal Implications**

- 5.1 The Council has power to make joint arrangements with other boroughs for the discharge of its functions. The West London Waste Plan will constitute part of the Borough's Local Development Framework. Formally, it will be a Development Plan Document - further to section 7(c) of the Town and Country Planning (Local Development) (England) Regulations, 2004 - as it will include a site allocation policy for waste management facilities in the borough.
- 5.2 When preparing the West London Waste Plan, the Local Planning Authority must comply with the consultation requirements found both in the Town and Country Planning (Local Development) (England) Regulations 2008 ("the 2008 Regulations") and the 2008 revised Planning Policy Statement 12 (Local Spatial Planning) which sets out government policy on Local Development Frameworks. This includes the duty to consult with specific and general consultation bodies, the requirement to place an advertisement in the newspaper and the general duty to comply with the Council's Statement of Community Involvement.

## **6.0 Diversity Implications**

- 6.1 Full statutory public consultation has been, and will continue to be, carried out in preparing the Waste DPD. An Equalities Impact Assessment of the Waste DPD has also been made.

## **7.0 Staffing/Accommodation Implications**

- 7.1 There are no staffing and accommodation implications arising directly from this report.

## **8.0 Environmental Implications**

- 8.1 The Waste DPD may potentially give rise to a significant impact upon the local environment close to waste management sites. However, the identification and use of appropriate sites will mean that the environmental impact is controlled and minimised, particularly upon residential areas, and managing waste locally rather than it being sent to landfill will help mitigate against the effects of climate change. Sustainability appraisal has been undertaken at all stages of developing the Waste DPD.

## **9.0 Background Papers**

- 9.1 London Borough of Brent LDF – Local Development Scheme, March 2009  
9.2 Waste DPD, Issues & Options Consultation Report, Sept. 2010  
9.3 Brent Core Strategy, 2010  
9.5 The Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008  
9.6 Planning Policy Statement 12, Local Spatial Planning, 2008

## **Contact Officers**

Any person wishing to inspect the above papers should contact Ken Hullock, Planning Service 020 8937 5309

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Planning Committee  
(20<sup>th</sup> October 2010)

Version (No1)  
(1<sup>st</sup> October 2010)

# Appendix 1 West London Waste Plan - Draft Consultation Document

Planning Committee  
(20<sup>th</sup> October 2010)

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